CITY OF KELOWNA MEMORANDUM

Date: November 29, 2006

File No.: A06-0024

To: City Manager

From: Planning & Development Services Department

Purpose: To obtain approval from the Agricultural Land Commission to place fill on the subject

property, pursuant to Section 20(3) of the Agricultural Land Commission Act.

OWNER David Drage APPLICANT: Ed Grifone

AT: 1805 Brentwood Road

EXISTING ZONE: A1 Agriculture 1

REPORT PREPARED BY: Nelson Wight

1.0 RECOMMENDATION

THAT Agricultural Land Reserve application No. A06-0024 for Lot 2, Section 18, Township 27, O.D.Y.D. Plan 32945, located on Brentwood Road, Kelowna, B.C. for an *Application to Place Fill or Remove Soil* under section 20(3) of the Agricultural Land Commission Act be supported by Municipal Council, subject to the following conditions:

- 1. The reclamation and restoration recommendations of the consulting Agrologist (Herb Luttmerding) be followed;
- 2. That no further soil be deposited, nor the existing soil be levelled until the Applicant provides further information from their Agrologist, which specifies:
 - a. the monitoring program to be used, which would ensure no material is deposited that would compromise the arability of the land;
 - b. the soil sampling regime to be undertaken to ensure that the previously deposited material would not compromise the arability of the land.
- 3. A bond be posted with the City to ensure that the land is properly reclaimed and revegetated.

2.0 SUMMARY

The Applicant is requesting permission to legalize previous soil deposits, and authorize additional soil deposits on the subject property.

For additional background, please refer to the information package provided by the Applicant, which is attached to this report.

3.0 AGRICULTURAL ADVISORY COMMITTEE

At a meeting held on November 9, 2006, the Agricultural Advisory Committee made the following recommendation:

THAT the Agricultural Advisory Committee SUPPORT application A06-0024 submitted by CTQ Consultants Ltd. on behalf of David Drage pursuant to Section 20(3) of the Agricultural Land Commission Act to obtain approval of the Agricultural Land Commission to allow fill to be placed on the property located at 1805 Brentwood Road and legally described as: Lot 2, Plan 32945, Township 27, Section 18, ODYD subject to:

- Material that is being placed on the subject property be suitable for agricultural purposes;
- An ongoing monitoring program be employed;
- A soil report be provided prior to any further fill activity; and
- A bond be posted with the City to ensure that the work is completed in a timely manner.

4.0 **HISTORY**

February 2006 - Complaint received regarding illegal soil deposit occurring on property (or properties) located southeast of the intersection of Hwy 33 and Brentwood Road. The owners of both parcels were notified (1805 Brentwood - David Drage and 2597 Hwy 33 - Dean Keast). Dean Keast, owner of Redline Bobcat Services indicated that he was responsible for the soil deposit activity, and would undertake the necessary approvals in order to allow the soil to remain. Mr. Keast initiated a "Notice of Intent" application with the ALC. The ALC responded to Mr. Keast, indicating that they would not approve the soil deposit through the "Notice of Intent" process, but would instead require an "Application for a Non-farm Use to Place Fill or Remove Soil", pursuant to Section 20(3) of the Agricultural Land Commission Act.

5.0 SITE CONTEXT

The subject property is located in the Black Mountain area, immediately southeast of the intersection of Hwy 33 and Brentwood Road. As noted in the Agrologist's Report submitted with this application, the site has been "severely disturbed by aggregate removal in the past". The land appears not to have been reclaimed from these previous aggregate removal activities. Consequently the land is topographically uneven, and—with the exception of those areas impacted by recent soil deposits—has overgrown with weeds, grasses, and trees. There is no agricultural activity taking place, nor are there any structures on the property.

Parcel Size: 2.3 ha (5.7 ac) Elevation: 623 m - 597 m

BCLI Land Capability

The unimproved land classification for the subject area is split roughly split between Class 3 (43%). 4 (24%), and 5 (33%) into Class 5 (± 90%). The predominant limiting factors for unimproved land include "soil moisture deficiency", "adverse topography", and "undesireable soil structure". Through improvements—primarily through irrigation—the improved land capability rating on the majority of the parcel increases to Class 3 (± 77%), with some Class 1 (± 23%) (see attached Land Capability Map copied from map 82E.084).

Soil Classification

The soil classification for the subject property includes the following:

%	Soil Type	Description		
67%	R - Rutland	<u>Land</u> : very gently to strongly sloping fluvioglacial deposits. <u>Texture</u> : 10 to 25 cm of sandy loam or loamy sand over very gravely sand. <u>Drainage</u> : rapid.		
23%	KN – Knox Mountain	<u>Land</u> : fluvioglacial veneer over gently to strongly sloping stratified glaciolacustrine sediments. <u>Texture</u> : 10 to 50 cm of sandy loam over banded silty clay loam, clay loam or loamy gine sand. <u>Drainage</u> : well to rapid.		
10%	GL - Glenmore	Land: nearly level to moderately sloping stratified		

	glaciolacustrine sediments.	Texture: 1	100 cm or more of
	silt loam, silty clay loam or	clay loam.	Drainage: well to
	moderately well.		

Zoning of Adjacent Property

North A1 – Agriculture 1
East A1 – Agriculture 1
South A1 – Agriculture 1
West A1 – Agriculture 1

6.0 POLICY AND REGULATION

6.1.1 City of Kelowna Strategic Plan

Objective: Sensitively integrate new development with heritage resources and existing urban, agricultural and rural areas.

Action towards this objective: – Evaluate the effectiveness of City policies and bylaws in preserving agricultural lands.

6.1.2 Kelowna 2020 - Official Community Plan

Policy 10.1.7 Gravel Extraction in ALR – Seek the co-operation of the appropriate provincial ministry or agency with respect to allowing, where necessary, sand and gravel extraction to take place on lands within the Agricultural Land Reserve;

Policy 10.1.8 Rehabilitation – Co-operate with the appropriate provincial ministry or agency to ensure the rehabilitation of depleted sand and gravel extraction areas;

Policy 10.1.27 Extraction Outside the ALR – Utilize gravel resources outside the Agricultural Land Reserve (ALR), whenever possible, prior to seeking sources within the ALR;

Policy 10.1.28 Impact of Extraction – Continue to require sand and gravel extraction to be conducted in a manner which limits impact on neighbouring properties by controlling: hours of operation, dispersion of dust, screening and access;

7.0 PLANNING AND DEVELOPMENT SERVICES COMMENTS

The Agrologist's Report submitted with this application describes the property as follows:

"Part of the landfill area consisted of steeply westward sloping land with severe agricultural imitations due to adverse topography. The proposed landfill area has also been severely disturbed by aggregate removal in the past."

The Agrologist's Report also refers to the intention of this soil deposit as being to reclaim the land, making it suitable for agricultural cropping. Given (a) the history of aggregate extraction, which compromised the lands agricultural potential, and (b) the Applicant's intention to reclaim the land for agricultural use, Staff recommends that this soil deposit application be supported. If completed properly, the reclamation work should enhance the agricultural viability of this parcel.

To ensure that the reclamation and restoration of this formerly disturbed site is done properly, Staff are recommending that the Applicant follow the advice of their consulting Agrologist. In addition, it is recommended that a bond be taken to ensure that the land is left in condition suitable for agricultural cropping (see conditions listed below the "Recommendation" on the first page of this report.

Bob Shaughnessy Subdivision Approving O	fficer				
Approved for inclusion					
Mary Pynenburg, MRAIC MCIP					
Manager, Policy, Research & Strategic Planning					
Acting Director Planning	and Develop	oment Services			

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ATTACHMENTS (11 pages)

Subject Property Map ALR Map Land Capability Map Soil Classification Map Additional Information from Applicant

- 1. Letter to City of Kelowna (2 pages)
- 2. Letter to ALC (3 pages)
- 3. Site Plan showing Location of Fill
- 4. Photos of Site (4 pages)
- 5. Slope Map showing gulley
- 6. Legal Plan
- 7. Agrologist's Report (2 pages)
- 8. Air Photo with contours